

## ORIGINAL



эC

RECEIVED

1 2

3

4

5

6 7

8

9

11

12

1314

15

16

1718

19

20

22

21

2324

25

26

2004 APR 16 P 4: 01.

AZ CORP COMMISSION

## BEFORE THE ARIZONA CORPORATION COMMISSION

MARC SPITZER Chairman

WILLIAM A. MUNDELL Commissioner

JEFF HATCH-MILLER Commissioner

MIKE GLEASON Commissioner

KRISTIN K. MAYES Commissioner Arizona Corporation Commission

**DOCKETED** 

APR 1 6 2004

DOCKETED BY

IN THE MATTER OF QWEST CORPORATION'S FILING OF AMENDED PRICE REGULATION PLAN

Docket No: T-01051B-03-0454

Docket No. T-00000D-00-0672

## WORLDCOM'S SUPPLEMENTAL RESPONSE TO QWEST CORPORATION'S APPLICATION FOR REHEARING OF DECISION NO. 66772

The question before the Arizona Corporation Commission (the "Commission") is whether Qwest should continue to reduce access charges and apply a productivity adjustment to other rates during an interim period between the end of the initial three-year term of the price cap plan and the approval of a new price cap plan or the completion of a traditional rate case. The current price cap plan had contemplated that Qwest would make a filing nine months prior to the end of the initial three-year term so that the Commission could rule on a new or extended plan before the initial three-year term ended. As a result, no interim or, "gap" period would arise. At its February 10, 2004 Open Meeting, the



Commission, faced with an emergency situation in which it could not approve a new plan by April 1, 2004, took decisive action to continue the productivity adjustment and access charge reduction during an interim period while it conducted a complete review of Qwest's rates and modified price cap plan. (ACC Decision No. 66772).

On March 8, 2004, WorldCom, Inc., on behalf of its operating affiliates ("MCI"), filed a Response to Qwest's Application for Rehearing on ACC Decision No. 66772, which supported the Commission's access charge decision. That response is incorporated by reference as MCI's response requested by the April 6, 2004 Procedural Order.

The March 8, 2004, response filed by MCI made three points.

- 1. The price cap plan language supports an additional access charge reduction because it specifically states that further reductions in intrastate switched access service would occur during any subsequent term of the price cap plan. Even Mr. Shooshan, the current Qwest witness and former Staff witness, made it clear that future access charge reductions is "where we're headed" if the settlement is approved.
- 2. Substantial evidence supports an access charge reduction. Qwest and Staff testimony filed in the access charge case, which has been consolidated with the price cap case, demonstrates that access charges are well above cost.
- 3. MCI provided a detailed history of access charge proceedings and policies supporting an additional access charge reduction.

MCI briefly supplements its March 8 response to address issues raised by RUCO after MCI filed its Response.

In its April 5, 2004 Response to Qwest's Application for Rehearing, RUCO argues that the additional \$5 million access reduction is inconsistent with the Commission's



statements in Decision No. 63487, in which it stated that it did not want to grant any further access reductions until it could weigh broader public policy issues. What RUCO fails to note is that, since Decision No. 63487, there have been significant new events impacting those public policy issues. First, Qwest has been allowed into the long-distance market and given 271 approval thereby making price squeeze issues, imputation issues, and access reform even more important. Second, there have been continued delays in the Commission's access proceedings. Third, the Commission is faced with this emergency, interim situation due to Qwest's inability to provide adequate information in a timely fashion. These significant changed circumstances support Decision No. 66772.

RUCO also maintains that access rates cannot be adjusted without a fair value rate base finding. First, RUCO's position is inconsistent. RUCO believes that rates can be adjusted using the productivity factor without a new fair value finding. RUCO argues that the fair value finding in Decision 63487 is still valid for the productivity adjustment, but maintains that the same fair value finding is not valid for an additional access charge reduction. Second, the interim access charge reduction can be revenue neutral or subject to a true-up thereby mooting any *Scates* issues. It should be noted that the access charge reductions during the initial three-year term of the price cap plan were revenue neutral because they were offset by an increase in the basket three cap. A similar \$5 million increase in the basket three cap during this interim period would also result in a revenue neutral adjustment. The Commission can also make the new access reduction subject to a true-up. Third, the new access charge reduction does not run afoul of *Scates* because it is an interim response to an emergency situation. *Scates* allows interim rate adjustments in emergency situations pending the completion of a full rate review. While the emergency situation referenced in *Scates* and discussed in detail in Arizona Attorney General Opinion



71-17 address an increase, not a decrease, in rates, the interim rate concept from those authorities is useful here. <sup>1</sup>

## **CONCLUSION**

The Commission's decision to reduce access charges by \$5 million is a reasonable response in this interim period, is supported by the record, and is good public policy.

Qwest's Application should be denied and Decision 66772 should be upheld.

RESPECTFULLY SUBMITTED this 16th day April, 2004.

LEWIS AND ROCA LLP

Thomas H. Campbell
Michael T. Hallam
40 N. Central Avenue
Phoenix, Arizona 85004
Attorneys for WorldCom, Inc.

ORIGINAL and fifteen (15) copies of the foregoing filed this 16th day of April, 2004, with:

Arizona Corporation Commission Docket Control – Utilities Division 1200 W. Washington Street Phoenix, Arizona 85007

<sup>&</sup>lt;sup>1</sup> The bond requirement referenced in *Scates* is effectively dealt with here by a true-up.



COPY of the foregoing hand-delivered this <u>ut</u> day of April, 2004, to:

2

1

Jane L. Rodda
Administrative Law Judge
Arizona Corporation Commission

4 1200 W. Washington Street Phoenix, Arizona 85007

5

Christopher Kempley
Legal Division

Arizona Corporation Commission

1200 West Washington Phoenix, AZ 85007

8

9

7

Maureen Scott, Legal Division Arizona Corporation Commission 1200 W. Washington Street Phoenix, Arizona 85007

10

11

Ernest Johnson, Director Utilities Division

12 Arizona Corporation Commission 1200 W. Washington Street

13 Phoenix, Arizona 85007

14

COPY of the foregoing mailed this <u>up</u> day of April, 2004, to:

1516

Timothy Berg, Esq. Theresa Dwyer, Esq. Darcy R. Renfro, Esq.

17 Darcy R. Renfro, Fennemore Craig

18 3003 N. Central Avenue, Suite 2600

Phoenix, Arizona 85012

19

Todd Lundy, Esq.
Qwest Law Department
1801 California Street

21 Denver, Colorado 80202

21

22 Joan Burke

Osborn Maledon, P.A.

23 2929 N. Central Avenue, Suite 2100 Phoenix, Arizona 85012-2794

24

25

26



Michael W. Patten 1 Roshka, Heyman & DeWulf, PLC 400 E. Van Buren Street, Suite 800 2 Phoenix, Arizona 85004 3 Mark A. DiNunzio Cox Arizona Telecom, LLC 20401 N. 29<sup>th</sup> Avenue 4 Phoenix, Arizona 85027 5 Peter O. Nyce, Jr. 6 Regulatory Law Office U.S. Army Litigation Center 7 901 North Stuart Street, Ste. 713 Arlington, Virginia 22203 8 Scott S. Wakefield, Esq. 9 Residential Utility Consumer Office 1110 W. Washington Street, Suite 220 10 Phoenix, Arizona 85007 11 Richard S. Wolters AT&T Law Department 12 1875 Lawrence Street, Suite 1503 Denver, Colorado 80202 13 Richard Lee 14 Snavely King Majorors O'Connor & Lee, Inc. 1220 L Street N.W., Suite 410 15 Washington, DC 20005 16 Patrick A. Clisham AT&T Arizona State Director 17 320 E. Broadmoor Court Phoenix, AZ 85022 18 19 20 21 Jayre Williams 22 23 24 25